HOW DO EU MEMBER STATES TREAT CASES OF MISSING UNACCOMPANIED MINORS?¹
EMN FLASH #10 - 2020
Introduction to the EMN Inform on Missing Unaccompanied Minors.

The phenomenon of migrant children going missing has recently received increased attention from the media in several Member States and the European Parliament, an issue that has not yet been addressed in an effective manner, as reflected in several recent publications by international organisations and European NGOs.

In response to this concern, the EMN, at the request of the European Commission, has mapped how cases of unaccompanied children going missing are being treated in the Member States. The EMN asked: who is in charge of reporting the disappearance of missing unaccompanied minors and what are the procedural steps taken by authorities? What cross-border networks are in place? What national data is available for this group of children?

Key findings

It is not possible to accurately quantify the phenomenon of missing unaccompanied children in the EU due to lack of comparable data. Many Member States do not have complete data on missing unaccompanied minors, and the existing data is not comparable. However, data provided over the period 2017-2019 showed that the majority of such children reported were over the age of 15, the vast majority were males, and the three most frequently cited countries of nationality were Afghanistan, Morocco and Algeria.

Almost all Member States reported elaborate procedures in place for dealing with unaccompanied minors going missing, which are often identical and/or similar to the procedures for the national/EU children who disappear. These included rules and procedures for determining when an unaccompanied minor should be reported as missing, and who is responsible for reporting the disappearance, for issuing alerts (nationally and cross-border), and for following up on the disappearances (generally, the Police).

At the same time several NGOs note that, in their experience, there are discrepancies between existing frameworks in place and the practice. For example, the NGO Save the Children notes that in practice the registration of a disappearance may not always be followed up by the police as in the case of missing national children. According to them, the problem is sometimes one of insufficient cooperation between various authorities: police, asylum, social and child protection authorities do not always have protocols and safeguards in place to work together in case a child goes missing, preventing a proper and swift response once this happens.

The authorities responsible for dealing with cases of missing unaccompanied minors assess the urgency of the case, often including an assessment of whether there are worrying circumstances surrounding the disappearance. The fact that it concerns an unaccompanied minor is not explicitly mentioned as a factor that is in itself considered sufficient to classify the case as ‘worrisome’. Save the Children notes that risk assessments are crucial in this respect, but in their opinion, in practice such assessments vary in quality.

There is no uniform mechanism for cross-border cooperation. Nevertheless, the use of missing person alerts in the Schengen Information System (SIS) and the exchange of supplementary information on these alerts amongst the SIRENE Bureau are widespread. However, Missing Children Europe (based on testing through case simulations in six Member States) points out that in their experience the formal procedures may not always be followed in practice.

Member States have implemented systems to ensure that data is kept up to date and to avoid duplication; however, some gaps and weaknesses were identified in the collection and updating of the data.

Some good practices in the collection of data on missing children have been detected such as collection of data at centralised level on missing children, either at the reception centres level or by using a dedicated database on missing children.

Data available in the EU Member States, Norway and the United Kingdom on the number of unaccompanied minors going missing

- Data available 2017-2019
- Data available from multiple sources (for one or more years)
- Data not available
- Countries not included in the research

¹ This Inform also covers Norway and the United Kingdom